

Staff Report Z-158-24-7 January 3, 2025

Central City Village Planning Committee January 13, 2025

Meeting Date:

Planning Commission Hearing Date: February 6, 2025

Request From: R-3 (Multifamily Residence District)

(0.17-acres)

Request To: R-5 (Multifamily Residence District–

Restricted Commercial) (0.17-acres)

Proposal: Office for professional use – counseling

services

Location: Approximately 560 feet north of the

northeast corner of 20th Avenue and

Van Buren Street

Owner/Applicant:
Representative:
Peter Furlow, Quarles & Brady, LLP
Staff Recommendation:
Approval, subject to stipulations

	General Plan Con	<u>formity</u>	
General Plan Land Use	Map Designation	Residential per acre	3.5 to 5 dwelling units
Street Map Classification	20th Avenue	Local	30-foot east half street

CELEBRATE OUR DIVERSE COMMUNITIES & NEIGHBORHOODS CORE VALUE; CERTAINTY & CHARACTER; DESIGN PRINCIPLE: Promote neighborhood identity through planning that reinforces the existing landscaping and character of the area. Each new development should contribute to the character identified for the village.

As stipulated, the proposal will promote neighborhood identity by limiting the maximum building height to two stories. This ensures that the site will be developed in alignment with the existing urban form of the surrounding residential neighborhood.

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CONNECT PEOPLE AND PLACES CORE VALUE; BICYCLES; DESIGN PRINCIPLE: Development should include convenient bicycle parking.

The proposal, as stipulated, includes shaded bicycle parking and electric bike charging to encourage bicycling and transit use by leveraging its proximity to nearby parks, schools, neighborhoods, and transit stops.

BUILD THE SUSTAINABLE DESERT CITY CORE VALUE; DESIGN PRINCIPLE: Integrate trees and shade into the design of new development and redevelopment projects throughout Phoenix.

The proposal includes existing mature shade trees and, as stipulated, includes shaded bicycle parking. This will create a comfortable pedestrian environment by reducing the urban heat island affect and making the walk to nearby destinations safer and more comfortable.

Applicable Plans, Overlays, and Initiatives

Comprehensive Bicycle Master Plan: Background Item No. 6.

Transportation Electrification Action Plan: Background Item No. 7.

Tree and Shade Master Plan: Background Item No. 8.

Complete Streets Guidelines: Background Item No. 9.

Zero Waste PHX: Background Item No. 10.

Phoenix Climate Action Plan: Background Item No. 11.

Conservation Measures for New Development: Background Item No. 12.

Surroundin	g Land Uses and Zoning	
	Land Use	<u>Zoning</u>
On Site	Single family-residential	R-3
North	Single-family-residential	R-3
East	Church	A-1
West (Across 20th Avenue)	Single-family-residential	R-3
South	Duplex/multifamily- residential	R-3

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•	ly Residence District–Restr ntial Uses subject to C-1 Di	•
<u>Standards</u>	Requirements of C-1 <u>District</u>	Provisions on the Proposed Site Plan
Minimum Building Setback	S	
Adjacent to Streets (West, 20th Avenue) (For Structures Not Exceeding Two Stories or 30 Feet)	Average 25 feet; minimum 20 feet for up to 50 percent of structure	20 feet (Not Met, Existing Condition)
Not Adjacent to Streets (Adjacent to A-1) (For Structures Not Exceeding Two Stories or 30 Feet)	0 feet	East: 15 feet (Met)
Not Adjacent to Streets (Adjacent to R-3) (For Structures Not Exceeding Two Stories or 30 Feet)	North and South: 50 feet	North: 13 feet (Not Met, Existing Condition) South: 7 feet (Not Met)*
Minimum Landscaped Sett	backs	
Adjacent to Streets (West, 20th Avenue)	Average 25 feet for structures not exceeding two stories or 30 feet, minimum 20 feet permitted for up to 50% of the frontage	20 feet (Not Met, Existing Condition)*
Not Adjacent to Streets (Adjacent to A-1)	0 feet	East: Not depicted
Not Adjacent to Streets (Adjacent to R-3)	North and South: 10 feet	North and south: Not depicted
Maximum Lot Coverage	50 percent	34% (Met)
Maximum Building Height	Two Stories, 30 feet	Two stories, 22 feet and 1 inch (Met)
Minimum Parking	6 spaces (1.5 space per unit and 1 space per 300 square feet of office)	2 spaces (Not Met)*

^{*}Variance or Site Plan modification may be needed

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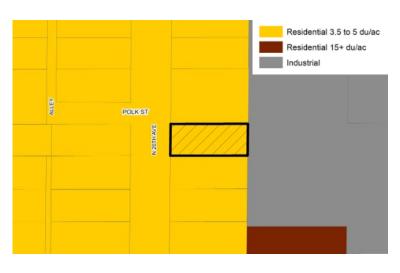
Background/Issues/Analysis

SUBJECT SITE

1. This request is to rezone 0.17-acres located approximately 560 feet north of the northeast corner of 20th Avenue and Van Buren Street from R-3 (Multifamily Residence District) to R-5 (Multifamily Residence District – Restricted Commercial) for a counseling office. The subject site is currently a single-family residence and is proposed to remain, with a proposed addition to be constructed at the rear of the property for the counseling office.

GENERAL PLAN

2. The subject site is designated as Residential 3.5 to 5 dwelling units per acre. The areas to the west (across 20th Avenue), north, and south are designated Residential 3.5 to 5 dwelling units per acre. The area to the east is designated as Industrial. The proposed R-5 zoning district is not consistent with the General Plan Land Use Map designation; however, a General Plan Amendment

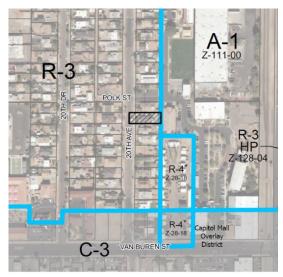


General Plan Land Use Map; Source: Planning and Development Department

is not required because the site is less than 10 acres in size.

SURROUNDING LAND USE AND ZONING

3. To the west (across 20th Avenue), north, and south are single-family and duplex/multifamily residences zoned R-3; and to the east is a church zoned A-1 (Light Industrial District).



General Plan Land Use Map; Source: Planning and Development Department

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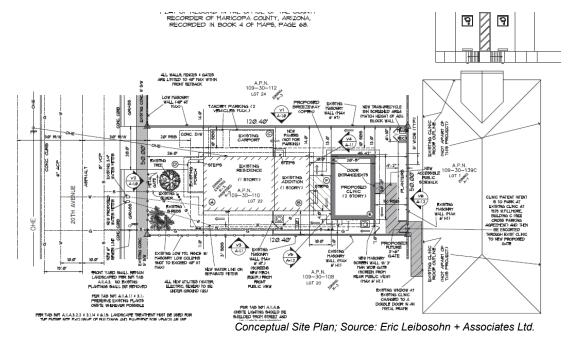
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PROPOSAL

4. Site Plan

The proposal is for a counseling office. The existing residence will remain as a residential use and the counseling office will be accommodated in a new two-story structure located at the rear of the property. The conceptual site plan, attached as an exhibit, depicts the site layout including the location of the existing residence, proposed counseling office, proposed breezeway, existing carport, two tandem parking spaces, existing landscaping, and proposed pathway and pedestrian gate at the rear of the property. The site will have one point of ingress/egress on 20th Avenue. To the east, the subject site borders a church property that includes the Neighborhood Christian Clinic, a non-profit medical and dental facility. Access to the proposed counseling office is intended via the proposed rear gate, after passing through the existing clinic building on the adjacent church property. The subject site includes two tandem parking spaces and does not meet the required number of on-site parking spaces; a variance will be required. The applicant stated in their submittal materials that patients will be permitted to park on the adjacent site to the east, via a cross-access agreement.

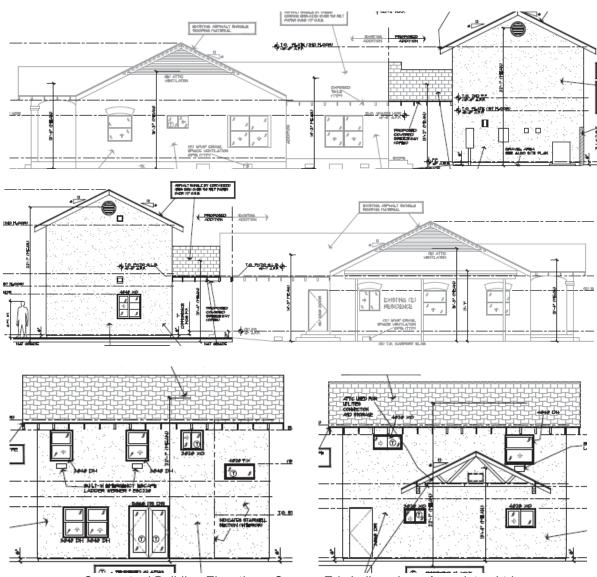
To ensure connectivity with the adjacent church site, staff recommends Stipulation No. 2 to require a pedestrian gate at the rear of the property. To support cyclist safety, convenience, and connectivity staff recommends Stipulation Nos. 3 through 5 to require a minimum of four shaded bicycle parking spaces and that once bicycle parking space include an electric receptacle for electric bicycle charging capabilities.



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5. <u>Conceptual Building Elevations</u>

The conceptual building elevations, included as an exhibit, depict the existing one-story residence and the proposed two-story counseling office. Commercial uses in the R-5 zoning district are limited to two stories and 30 feet in height, while multifamily residential uses may reach up to four stories or 48 feet in height. To ensure the site retains the character of the surrounding residential area, staff recommends Stipulation No. 1 to limit the height of any proposed building to two stories or 30 feet



Conceptual Building Elevations; Source: Eric Leibosohn + Associates Ltd.

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STUDIES AND POLICIES

6. Comprehensive Bicycle Master Plan:

The City of Phoenix adopted the Comprehensive Bicycle Master Plan in 2014 to guide the development of its bikeway system and supportive infrastructure. The Comprehensive Bicycle Master Plan supports options for both short- and long-term bicycle parking as a means of promoting bicyclist traffic to a variety of destinations.

To create a bike-supportive environment for employees and patients, bicycle infrastructure is incorporated into the proposed project. Staff recommends Stipulation Nos. 3 through 5 which will require shaded bicycle parking and electric bicycle charging facilities be provided on site.

7. <u>Transportation Electrification Action Plan</u>

In June 2022, the Phoenix City Council approved the Transportation Electrification Action Plan. The current market desire for the electrification of transportation is both a national and global phenomenon, fueled by a desire for better air quality, a reduction in carbon emissions, and a reduction in vehicle operating and maintenance costs. Businesses, governments and the public are signaling strong future demand for electric vehicles (EVs), and many automobile manufacturers have declared plans for a transition to fully electric offerings within the coming decade. This Plan contains policy initiatives to prepare the City for a future filled with more EVs, charging infrastructure and e-mobility equity, and outlines a roadmap for a five-step plan to prepare for the EV infrastructure needs of 280,000 EVs in Phoenix by 2030. One goal of the Plan to accelerate public adoption of electric vehicles through workplace, business, and multifamily charging infrastructure recommends a standard stipulation for rezoning cases to provide EV charging infrastructure. This is addressed in Stipulation No. 4, which requires a minimum of one bicycle parking space include outlets for electric bicycle charging.

8. Tree and Shade Master Plan

The Tree and Shade Master Plan encourages treating the urban forest as infrastructure to ensure the trees are an integral part of the City's planning and development process. Sidewalks on the street frontage should be detached from the curb to allow trees to be planted on both sides of the sidewalk to provide thermal comfort for pedestrians and to reduce the urban heat island effect. The proposal, as stipulated, will require that all bicycle parking spaces be shaded (Stipulation No. 5).

9. Complete Streets Guidelines

The City of Phoenix City Council adopted the Complete Streets Guiding Principles. The principles are intended to promote improvements that provide an accessible, safe, connected transportation system to include all modes, such as bicycles, pedestrians, transit, and vehicles. The proposed development, as stipulated, will support walking, bicycling and transit use by including shaded bicycle parking,

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electric bicycle charging capabilities, and interconnectivity with the adjacent church site. This is addressed in Stipulation Nos. 2 through 5.

10. Zero Waste Phoenix PHX

The City of Phoenix is committed to its waste diversion efforts and has set a goal to become a zero waste city, as part of the city's overall 2050 Environmental Sustainability Goals. One of the ways Phoenix can achieve this is to improve and expand its recycling and other waste diversion programs.

Section 716 of the Phoenix Zoning Ordinance establishes standards to encourage the provision of recycling containers for multifamily, commercial, and mixed-use developments meeting certain criteria. The applicant stated in their submittal materials that they will seek to provide recycling on the site if possible.

11. Phoenix Climate Action Plan

In October 2021, the Phoenix City Council approved the Climate Action Plan. The Climate Action Plan will serve as a long-term plan to achieve greenhouse gas emissions reductions and resiliency goals from local operations and community activities as well as prepare for the impacts of climate change. This plan contains policy and initiatives regarding stationary energy, transportation, waste management, air quality, local food systems, heat, and water. Goal W2 (Water), Action W2.4, pertains to the implementation of the <u>Greater Phoenix Metro Green Infrastructure (GI) and Low Impact Development Details for Alternative Stormwater Management</u> to benefit the environment, promote water conservation, reduce urban heat, improve the public health, and create additional green spaces. This goal is addressed in Stipulation No. 6, which requires a minimum of one GI technique for stormwater management to be implemented in this development.

12. Conservation Measures for New Development

In June 2023, the Phoenix City Council adopted the Conservation Measures for New Development policy as part of a resolution addressing the future water consumption of new development (Resolution 22129). This resolution addresses the future water consumption of new development to support one of the City's Five Core Values in the General Plan which calls for Phoenix to - Build the Sustainable Desert City. The Conservation Measures for New Development policy includes direction to develop standards for consideration as stipulations for all rezoning cases that will address best practices related to water usage in nine specific categories. This is addressed in Stipulation Nos. 6 and 7.

COMMUNITY CORRESONDENCE

13. As of the writing of this report, no letters of support or opposition have been received for the request.

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INTERDEPARTMENTAL COMMENTS

14. The Street Transportation Department requested that the developer construct all improvements in the right-of-way with all required elements and to ADA standards, which is addressed in Stipulation No. 8.

OTHER

- 15. The site is located in a larger area identified as being archaeologically sensitive. If further review by the City of Phoenix Archaeology Office determines the site and immediate area to be archaeologically sensitive, and if no previous archaeological projects have been conducted within this project area, it is recommended that archaeological Phase I data testing of this area be conducted. Phase II archaeological data recovery excavations may be necessary based upon the results of the testing. A qualified archaeologist must make this determination in consultation with the City of Phoenix Archaeologist. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within a 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. This is addressed in Stipulations Nos. 9 through 11.
- 16. Staff has not received a completed form for the Waiver of Claims for Diminution in Value of Property under Proposition 207 (A.R.S. 12-1131 et seq.), as required by the rezoning application process. Therefore, a stipulation has been added to require the form be completed and submitted prior to final site plan approval. This is addressed in Stipulation No. 12.
- 17. Development and use of the site are subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonments may be required.

Findings

- 1. The proposal will be limited to two stories and will be compatible with the character of the surrounding neighborhood.
- 2. The proposal provides for an increase in intensity that is sensitive to local conditions.
- 3. The proposal will add additional office space to address the needs of the clinic to the east of the subject site.

Stipulations:

1. The maximum building height shall be limited to two stories or 30 feet.

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- 2. A pedestrian gate shall be provided at the southeast corner of the site as depicted on the site plan date stamped November 13, 2024, as approved by the Planning and Development Department.
- 3. A minimum of four bicycle parking spaces shall be provided through Inverted U and/or artistic racks and installed per the requirements of Section 1307.H. of the Phoenix Zoning Ordinance, as approved by the Planning and Development Department. Artistic racks shall adhere to the City of Phoenix Preferred Designs in Appendix K of the Comprehensive Bicycle Master Plan.
- 4. A minimum of one of the required bicycle parking spaces shall include standard electrical receptacles for electric bicycle charging capabilities, as approved by the Planning and Development Department.
- 5. Bicycle parking spaces shall be shaded by a structure, landscaping, or a combination of the two to provide a minimum of 75% shade, as approved by the Planning and Development Department.
- 6. A minimum of one green stormwater infrastructure (GSI) element for stormwater management shall be implemented, as approved or modified by the Planning and Development and/or Street Transportation departments. This includes but is not limited to stormwater harvesting basins, bioswales, permeable pavement, etc., per the Greater Phoenix Metro Green Infrastructure and Low Impact Development Details for Alternative Stormwater Management.
- 7. Prior to final site plan approval, documentation shall be provided that demonstrates a commitment to participate in the Water Efficiency Checkup program for a minimum of 10 years, or as approved by the Planning and Development Department.
- 8. All streets within and adjacent to the development shall be constructed with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping and other incidentals, as per plans approved by the Planning and Development Department. All improvements shall comply with all ADA accessibility standards.
- 9. If determined necessary by the Phoenix Archaeology Office, the applicant shall conduct Phase I data testing and submit an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, and/or grading approval.
- 10. If Phase I data testing is required, and if, upon review of the results from the Phase I data testing, the City Archaeologist, in consultation with a qualified

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- archaeologist, determines such data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations.
- 11. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.
- 12. Prior to final site plan approval, the landowner shall execute a Proposition 207 waiver of claims form. The waiver shall be recorded with the Maricopa County Recorder's Office and delivered to the City to be included in the rezoning application file for record.

Writer

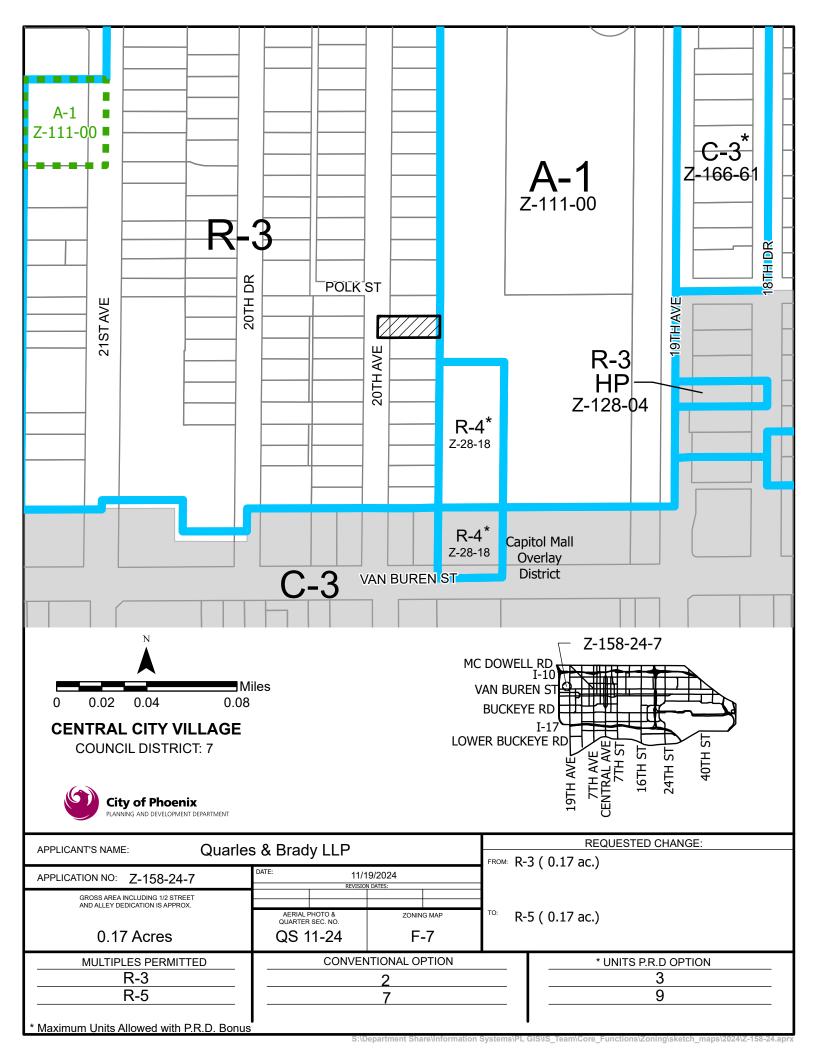
Samuel Rogers January 3, 2025

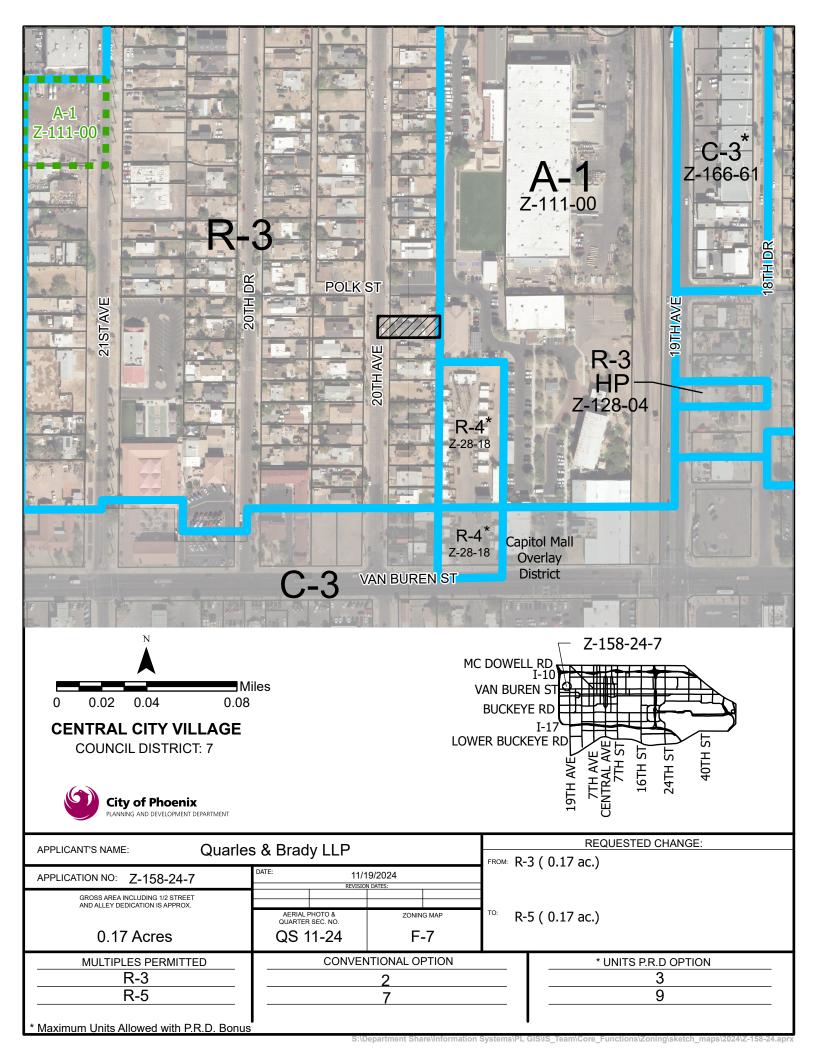
Team Leader

Racelle Escolar

Exhibits

Zoning sketch map Aerial sketch map Conceptual Site Plan date stamped November 13, 2024 (2 pages) Conceptual Elevations date stamped November 13, 2024 (3 pages)





COVER S NEIGHBORHOOD CHRIS 343 N. 20TH AVE



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	3. ALL NEW OR RELOCATED UTILITIES WILL BE PLACED UNI
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CITY OF PHOENIX, ARIZONA

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Leibsohn + Associates Ltd.

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198-30-18 / LOP 22 LYONAURST PLACE R-3 YULTI-FAYILY RESIDENTIAL R-5 YULTI-FAYILY RESIDENTIAL/RESIRCTED COMPERCIAL

NEIGHBORHOOD CHRISTIAN CLINIC ADDITION

PROJECT NAME: ADDRES6:

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JECT 18 LOCATED IN THE CITY OF PHOENIX WATER S AREA AND HAS BEEN DESIGNATED AS HAVING AN

PROJECT DATA:

343 N. 20TH AVENUE, PHOENIX, AZ 85609

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PROJECT DIRECTORY:	CT DATA / VICINITY MAP ERIC LEIBSOAN 4 A860CIATE9, LTD.	1910 A RIDGEVEW DRIVE	PARADISE VALLEY, AZ 895253	ERIC LEIBSOHN, NCARB AZ REG ARCHITECT 15233	sisiosohneaol.com	480-483-101
	CT DATA / VIC					

SHEET INDEX:

ARCHITECT: ERIC LEIBSOHN ¢ ASSOCIATES, LTD.	1910 N. RIDGEVIEW DRIVE	PARADISE VALLEY, AZ 85253	ERIC LEIBSOHN, NCARB AZ REG ARCHIT	6161050mmea01.com		NEIGHBORHOOD CHRISTIAN CLINIC	1929 W. FILLMORE, BUILDING C	PHOENIX, AZ 85009	GARY PLOOSTER, EXEC. DIRECTOR	aplooster strcclinic.org	602, 254, 4445 (WORK)	
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CELL	REZONNA ATTORNET. GLARLE & PRACTY, LIP PLORINA, AT SEGGA PRICEN, AZ	
480.101.8419 (CELL)	REZONING ATTORNEY. ANGERE B & BRADTY, LIP B 2 N. CENTRAL AYENLE, BUTTE PHOENIN, AZ 88004 PHOENIN, AZ 88004 PETER W. MELLOW, ATTORNEY POPER fur low-Rould less, com 602, 228, 528, 528, 528, 528, 528, 528, 52	
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ETER W. FURLOW, ATTORNEY	
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BUILDING HEIGHT

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PHOENIX, AZ 85004	PETER W. FURLOW, ATTORNEY	veter. furlow equarles.com	602, 229, 52535 (WORK)	
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BUILDING SETBACK

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CITY OF PHOENIX

SDEV # PAPP # 24024326 KIVA # 24-1028 Q.S. # II-24 ZONING R-5 CRPR #

COVER SHEET / PROJECT DATA / VICINITY MAP NEICHBORHOOD CHRISTIAN CLINIC ADDITION S43 N. 2014 AVENUE PHOENIX, AZ 85009

GROOS LOT SIZE. 6,826 S.F. + 1568 S.F. = 1,526 (0,113 ACRES) NET LOT SIZE. 6,826 S.F. (0,138 ACRES)

63 S.F. 2,494 S.F. 613 S.F.

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EXSTING CARROLLE
EXCENSE CARROLLE
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PROTOGED CONFRED BREEZEWAY
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GRAND 1074.

VA AFES FULLY SPRINCED (CLINIC & CONECTING BREEZEWAY ONLY)

CONSTRUCTION TYPE:

DATE

SIGNATURE OF COPTRIGHT OWNER

PARKING REQUIRED.

RESIDENTIAL EXTS REQUIRED = 2,3 PROVIDED CLINC EXTS REQUIRED = 2, PROVIDED = 2

EXIT REQUIREMENTS.

MINOR AMENDMENT TO THIS PLAN IN THE FUTURE

RESIDENTIAL: 2 PER DWELLING = 2 CLINIC: 1126 S.F. (NET FOOTPRIT)/Fig = 1.51 = 8

OCCUPANT LOAD:

(B) MEDICAL OFFICE (R) RESIDENTIAL

TOTAL OCCUPANT LOAD: 10

PROJECT NO. 1924 DATE INNED: INVESTIGATE PEVISIONS. 2 TANDEM 9PACE9 PROVIDED (2 TANDEM 9PACE MAX.) (ON 9ITE) FOR RESURENCE * 16 99-4CE9 REQUIRED FOR CLINC * 1234 61. 3349 * 4,09 TOTAL 99-4CE9 REQUIRED * 5,59 * 6,0 (SEE CROS9 PARCING LIETITRE (RECORDED * XXX FOR ADJACENT PROPERTY ALLOW SHARED PARCING 99-4CE9

DRAWN BY: 1LK CHECKED BY: ELA

proposed clinic will be filly afes and fire alarys by deferred pervit

FIRE SPRINKLERS.

50% (PARCEL = 6,020 S.F.) X 50% = 3,010 + 602 = 3612 S.F. MAX

LOT COVERAGE FOR R-5

PROJECT DATA CONT.

PRINTED NAME OF COPYRIGHT OWNER

PER TABLE 6/8/D/AX LOT COVERAGE 15 50% PLUS AND ADDITIONAL 16% ALLOWED FOR ATTACHED SHADE STRUCTURES

PROPOSED LOT COVERAGE: 2494/6020 = 41.4%

SHEET NUMBER

Ø-Ø.Ø

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CITY OF PHOENIX, AZ APPROVAL

FRR 148LE 68364) TE MANNTH HEGHT 8 4 500RES OR 46.
HEGHT 18 YEAGNED FROY FINISHED GRADE TO THE HEGHEST
LEVEL OF ROOF SHRAGE OF A FLAT ROOF OR 10 THE YEAN
HEGHT BYTHEN ELAYES AND RIOSE OF GABLE, GAMENEEL OR HP
ROOFS.

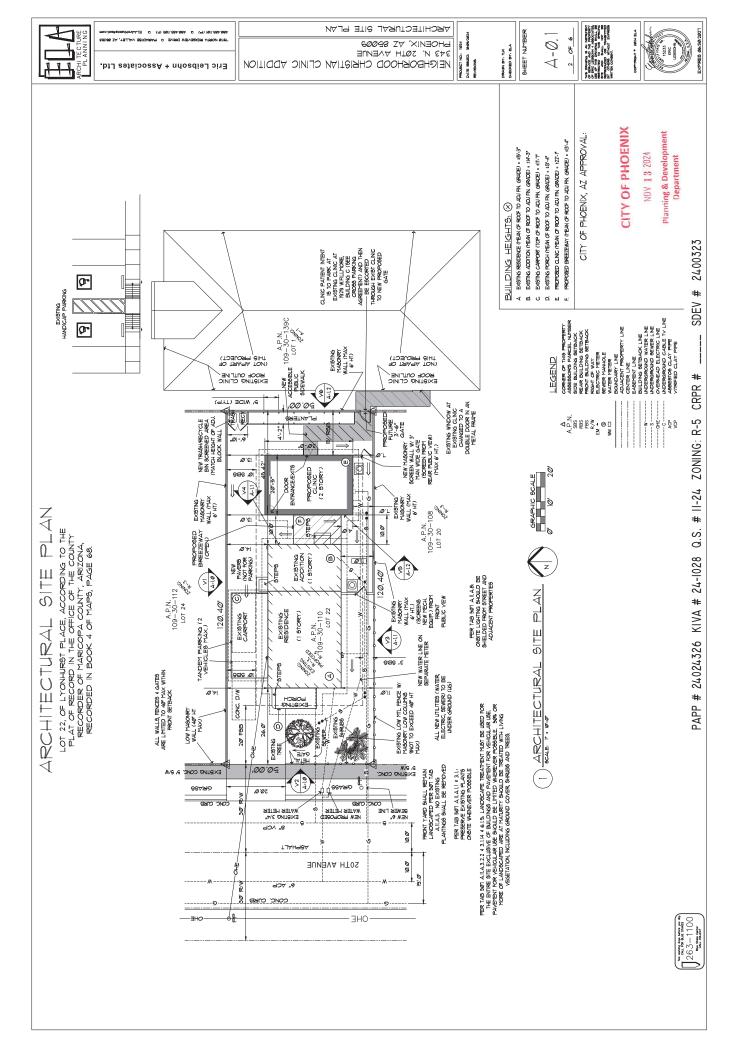
EXPIRES 06/30/2027

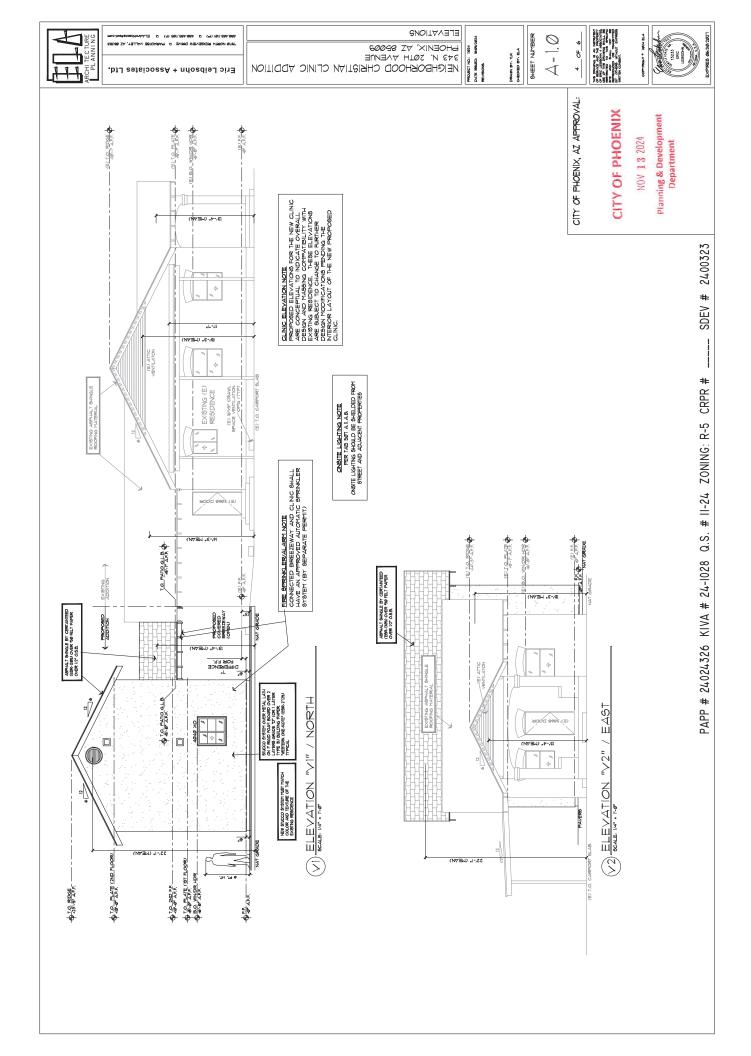
Planning & Development

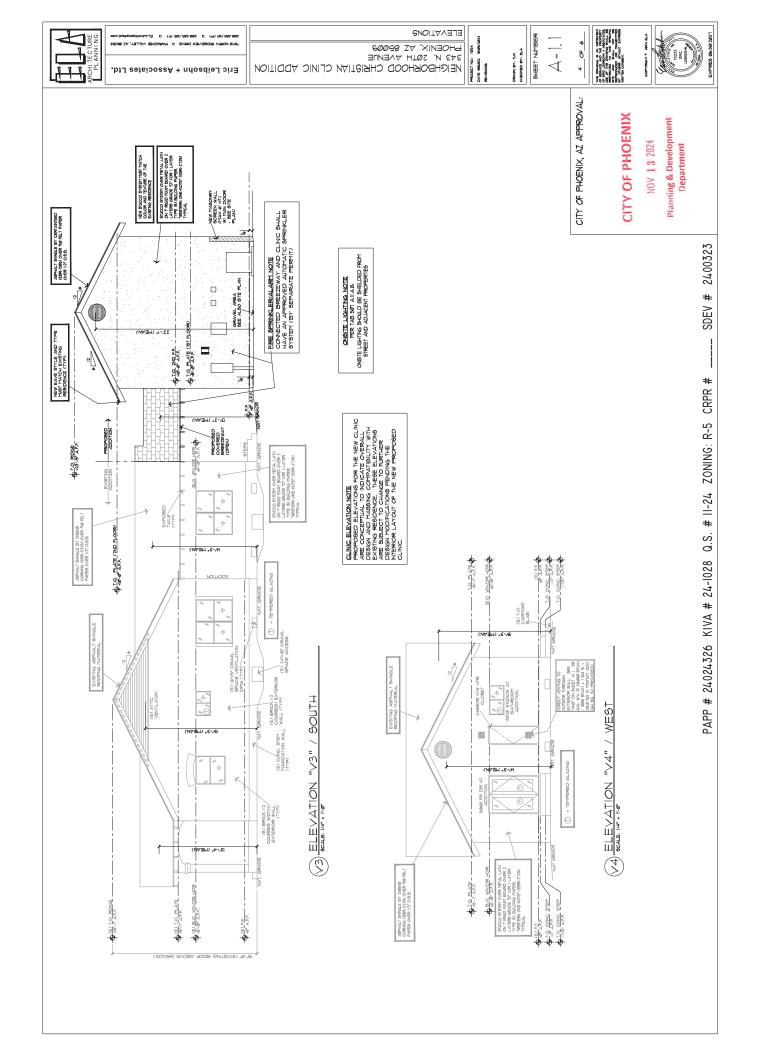
Department

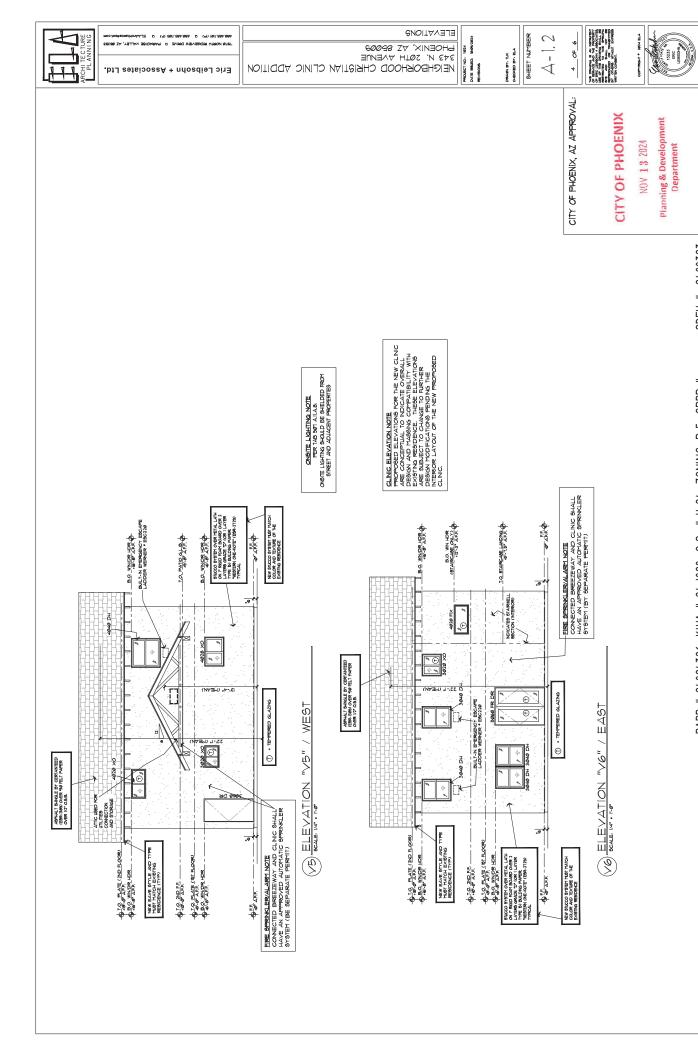
2400323

NOV 13 2024









SDEV # 2400323

PAPP # 24024326 KIVA # 24-1028 Q.S. # II-24 ZONING: R-5 CRPR #